State. In fact, the top three recipient States, California, New Jersey and Oregon today received more than half of the funds in the program during that period.

In fiscal year 1998, the President's budget for new starts looks much the same. Of the \$634 million proposed for the program, California is to receive almost one-third of the total funding. New Jersey would get 13 percent and Oregon would get 10 percent. Again, in fiscal year 1998, these three States account for more than half of the total amount requested of the new start program.

For those of you considering light and heavy rail projects in your areas any time in the near future, let me just say this, under the current system, there are no funds available.

In addition, one has to whether some transit capital grants are being spent wisely today. The Congressional Budget Office looked at the cost effectiveness of various forms of public transportation assistance. Using Department of Transportation data to compute the total annualized cost per passenger-mile of these different forms of transit, CBO concluded that ordinary buses average 35 cents per passenger-mile: commuter rail averaged 65 cents per passenger-mile; heavy rail at \$1.40 per passenger-mile; and light rail at \$3.40 per passenger-mile, nearly a tenfold increase over buses. Yet what kind of transit have cities and other local governments been rushing to build with their Federal grants?

LIGHT RAIL

Some transit advocates claim that only light rail can attract suburban commuters and stop the declining use of transit by the middle class. But almost every city that has built either light or heavy rail in the past 25 years has a smaller share of commuting by transit in 1990 than they did 10 years earlier.

This is true in Portland, San Francisco and even here in Washington, DC. In fact, the only major city that has witnessed growth in mass transit's share over the last decade has been Houston, TX, and they are building busways in Houston, not a rail system.

This brings me to my final point, which is really a call to action. What do we need to do? What can we do to develop a comprehensive coherent public transportation program which responsibly meets critical public transportation needs in a manner consistent with the reality of constrained resources? I do not claim to have the answer. But I do know this. The Federal Government is already overcommitted on transit spending, while new requests for funding, many of which would certainly meet identified needs, pour in, when large increases in spending for public transportation are not likely and when important programmatic changes are anticipated during reauthorization of ISTEA.

Those of us who care about support of public transportation must be able to

offer alternatives to the current methods of doing public transportation business. I challenge my colleagues to talk with transit managers, urban planners, as well as State and local officials to consider a number of questions, including the following:

First, does the current new starts program structure encourage metropolitan areas to build fixed-guideway systems rather than an alternative that may be more appropriate but less likely to obtain Federal funding.

Second, does the current system of providing Federal funds specifically for fixed-guideway, new start systems induce metropolitan areas to pursue more costly, less flexible systems compared to flexible route transit systems, such as buses, which can use rights-of-way that are shared by other vehicles?

Third, should the current program be changed to provide more flexibility to State and local government and transit authorities to enable them to be more responsive to the needs of their particular communities?

Fourth, does the current funding formula, 80 Federal/20 local match, have the effect of gold plating projects or providing incentive to pursue projects that transit districts and municipalities otherwise would not because of local financial limitations.

Fifth, should we continue to fund projects in the very early stages of engineering and major investment studies, the cost of which can and perhaps should be paid from State and local funds to indicate strong local support, or limit appropriations to only those projects in their final design and construction?

Sixth, should the current program be modified to provide priority funding or other preferences to projects supported by a greater local match?

Seventh, should transit capital assistance be allocated to the States and localities in a way that mirrors Federal aid highway assistance to guarantee States a minimum return on the taxes they send to Washington?

Eighth, what level of Federal funding should be made available for public transportation, and what should the source of this funding be?

One thing is certain, public transportation is an integral part of the Nation's transportation network and a vital life link for many segments of our population. As such, there must be a continuing, strong Federal role in transit. Local transit systems are the beginning and ending point for inner city transportation and are therefore very much a part of our national transportation network. And road users should help pay for transit programs in some circumstances since they benefit from them. As public transportation reduces the number of automobiles on the road, it therefore reduces congestion on roads and bridges.

Beyond this, however, our transit programs and policies must be updated. Budgetary constraints coupled with ISTEA reauthorizations demand that we develop new ways of dealing with public transportation. It is time to think differently, to be more innovative, creative and more efficient in the transit services we provide and the alternatives we present to our local boards, States, Federal Government and Congress.

CORRECTION TO THE RECORD OF FEBRUARY 26, 1997, PAGE H641

AIRPORT AND AIRWAY TRUST FUND TAX REINSTATEMENT ACT OF 1997

The SPEAKER pro tempore. The unfinished business is the question of suspending the rules and passing the bill, H R. 668.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Texas [Mr. ARCHER] that the House suspend the rules and pass the bill, H.R. 668, on which the yeas and nays are ordered.

This will be a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 347, nays 73, not voting 12, as follows:

[Roll No. 27] YEAS—347

Abercrombie Christensen Frank (MA) Ackerman Clayton Franks (NJ) Allen Clement Frelinghuysen Archer Clyburn Frost Armey Coble Furse Bachus Collins Gallegly Baesler Combest Ganske Baker Geidenson Convers Gekas Baldacci Cook Ballenger Costello Gephardt Barcia Covne Gilchrest Barrett (NE) Cramer Gillmor Barrett (WI) Crane Gonzalez Cummings Bartlett Goode Goodlatte Barton Cunningham Davis (FL) Bass Goodling Bateman Davis (IL) Gordon Davis (VA) Becerra Goss Bentsen DeFazio Granger Bereuter DeGette Green Delahunt Greenwood Berman Berry Del.auro Gutierrez Gutknecht Bilbray DeLay Bilirakis Dellums Hall (OH) Bishop Deutsch Hamilton Blagojevich Diaz-Balart Hansen Bliley Dicks Harman Blumenauer Dixon Hastert Hastings (FL) Doggett Boehlert Dooley Hastings (WA) Boehner Dovle Havworth Duncan Bonior Dunn Herger Edwards Bono Hinchev Ehlers Hinojosa Boswell Fhrlich Hobson Boucher Emerson Holden English Boyd Hooley Brady Ensign Horn Brown (CA) Eshoo Houghton Etheridge Brown (FL) Hulshof Brown (OH) Evans Everett Brvant Hutchinson Bunning Hyde Ewing Inglis Istook Burr Farr Fattah Buyer Callahan Fawell Jackson (IL) Calvert Fazio Jackson-Lee Filner (TX) Camp Campbell Flake Jefferson Foglietta Canady Jenkins John Foley Capps Cardin Ford Johnson (CT) Johnson (WI) Castle Fowler

Chambliss

Fox

Johnson, E. B.

Johnson, Sam Kanjorski Minge Kelly Mink Kennedy (MA) Kennedy (RI) Kennelly Kildee Kilpatrick Kim Morella Kind (WI) Murtha King (NY) Nadler Kleczka Neal Klink Knollenberg Ney Kolbe LaFalce Nussle LaHood Lampson Obey Olver Latham LaTourette Ortiz Lazio Owens Oxley Leach Levin Lewis (CA) Pallone Lewis (GA) Lewis (KY) Pastor Linder Paxon Lipinski Payne Livingston Pelosi LoBiondo Lofgren Peterson (MN) Lowey Peterson (PA) Lucas Petri Luther Pickett Maloney (NY) Pitts Pomerov Manton Manzullo Porter Markey Martinez Portman Poshard Mascara Price (NC) Matsui Pryce (OH) McCarthy (MO) Quinn McCarthy (NY) McCollum Rahall Ramstad McCrery McDade Rangel McDermott Regula McGovern Riggs McHale Rivers McHugh Rogers McInnis McIntyre Rothman McKeon Roukema McKinnev McNulty Rush Meehan Sabo Sanders Meek Menendez Sandlin

Metcalf

Millender-

Miller (CA)

McDonald

Miller (FL) Serrano Sessions Shaw Moakley Shays Molinari Sherman Mollohan Shuster Moran (KS) Sisisky Moran (VA) Skaggs Skeen Skelton Slaughter Smith (NJ) Nethercutt Smith (TX) Smith, Adam Northup Smith, Linda Snyder Oberstar Solomon Spence Spratt Stabenow Stark Stenholm Packard Stokes Strickland Pascrell Stupak Sununu Tanner Tauscher Thomas

Velázquez Vento Visclosky Walsh Wamp Radanovich Waters Watkins Watt (NC) Watts (OK) Waxman Weldon (FL) Weldon (PA) Weller Ros-Lehtinen Wexler Weygand White Roybal-Allard Whitfield Wicker Wise Wolf Woolsey

Wynn

Thompson

Thurman

Traficant

Tiernev

Torres

Towns

Turner

Thune

# NAYS-73

Sawyer

Saxton

Scott

Schumer

Hostettler Aderholt Salmon Andrews Hunter Sanchez Barr .Jones Sanford Scarborough Burton Kasich Cannon Kingston Schaefer, Dan Klug Chabot Schaffer, Bob Chenoweth Kucinich Schiff Sensenbrenner Coburn Largent Maloney (CT) Condit. Shadegg McIntosh Cooksey Shimkus Mica Myrick Snowbarger Crapo Cubin Souder Deal Neumann Stearns Norwood Dickey Stump Dreier Pappas Talent Forbes Parker Tauzin Gibbons Paul Taylor (MS) Pickering Taylor (NC) Gilman Thornberry Graham Pombo Hall (TX) Riley Tiahrt Roemer Hefley Upton Hill Rogan Young (AK) Hilleary Rohrabacher Young (FL) Hilliard Royce Ryun

### NOT VOTING-12

Dingell Carson Lantos Clay Doolittle Reyes Smith (MI) Cox Engel Kaptur Smith (OR)

## □ 1251

The Clerk announced the following pair:

On this vote:

Ms. Danner and Mr. Reyes for, with Mr. Smith of Michigan against.

So (two-thirds having voted in favor thereof) the rules were suspended and the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

#### OMISSION FROM THE RECORD OF FEBRUARY 26, 1997, PAGE H643

#### SOUTH DAKOTANS AND THE BALANCED BUDGET AMENDMENT

Mr. THUNE. Mr. Speaker, I would like to address the floor this morning by talking a little bit about my recent trip to South Dakota, and over the course of the President's recess I had the opportunity to spend 9 days in my home State, much of which was spent traveling around the State and listening to the people of our State talk about the issues that are important to them. One of the things that I attempted very much to discuss during the course of my travels was the upcoming vote on the balanced budget amendment.

Now, it is interesting to note that already the radio ads are running in my State attacking me for supporting a balanced budget amendment and, again, trying to scare South Dakota seniors against this important issue and trying to generate opposition that is based upon a divide and conquer type of strategy and approach, and it is interesting as I was traveling around the State, and I would stop in cafes across South Dakota and raise this issue, and people, as they listened to the radio ads, would have questions about how in fact this would affect important programs like Social Security. It was always amazing to me, as I explained to them that the balanced budget amendment as it is drafted can be overridden by a three-fifths vote of the Congress, and now takes 60 votes in the Senate to do anything, that 60 votes could override this amendment, and 290 votes in the House, and when I explained to them that in fact a balanced budget amendment would not in any way depart from the current budgetary agreement of Social Security; in other words, the fact that Social Security trust fund surplus is already being applied to hide the deficit, they would be surprised; and I went on further to explain that in this country each year we spend \$148 billion to pay the interest on the amount of money that we borrowed.

When they heard the facts, they were like: "I didn't realize that." and "This really is important. This is something that we should do.'

Now I have not been in Washington for all that long, but it is clear to me from the time that I have been here in Washington; you know, we are falling all over ourselves these days, patting

each other on the back over getting the deficit down, and frankly the deficit has been coming down as the economy has been performing well, but still, a \$126 billion deficit this year is \$126 billion that goes on to the \$6.6 or \$5.4 trillion debt, and in fact, even if the President's budget is adopted, which I question that it will be, and even if his economic assumptions are accurate, the debt at the end of the 5-year period in the year 2002 is \$2.6 trillion.

Now that is \$26,000 for every man, woman, and child in America, and furthermore, a kid born in America today will spend \$200,000 over the course of their lifetime just to pay the interest on the money that we have borrowed. And when you put that in that context, you realize that this vote is really a vote about the future of this country and what we are doing to the next generation of Americans, and I believe profoundly that, as we debate this over the next couple of weeks, that this is the most important vote that we will make for the future of America, and I would like to think that this body, the Congress, could make those decisions. but frankly, it has proven over the years that it cannot. In fact, the President's budget, what is supposed to balance the budget by the year 2002, in fact puts 73 percent of the savings after he leaves office.

We have proven that we do not have the political courage to make the decisions to get out country on a sound fiscal track, and so I would ask the Democrats and the Republicans, people from both sides of the aisle-I know many of the Democrats who ran in this last election year, and many of my Republican colleagues, as well as freshmen, ran on support of a balanced budget amendment, and it is too important to the future of this country.

I have a strong commitment to Social Security; most of the Members of this body do: and I will not do anything in my support for a balanced budget amendment that does in any way diminish that strong support. But this is not about Social Security. It is about the future of this country. And if we do not do something, we not only will not have any money for Social Security, but for every other program that we have in America today.

And so this is a vote for our kids, this is a vote for our families, this is a vote for the future, and as the debate begins in the next few weeks, and I would certainly hope that the Senate will have the votes next week to pass a balanced budget amendment, and if they do and it comes over to the House, that we will work together as Republicans and Democrats, because this is not a Republican issue or a Democrat issue, this is an American issue, and it is critical to the future of this country that we do the right thing for our kids.

And so, Mr. Speaker, despite all the ads that may be running out there, I hope that in this vote that we will take in the next few weeks that this body will serve our country well and serve